BEFORE THE PERSONNEL APPEALS BOARD

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2	STATE OF WASHINGTON			
3	JAMES JACOBSON,))		
4	Appellant,) Case No. ALLO-01-0011		
5	V.	ORDER OF THE BOARD FOLLOWING		
6	DEPARTMENT OF ECOLOGY,	HEARING ON EXCEPTIONS TO THE DETERMINATION OF THE DIRECTOR		
7	Respondent.))		
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9	Hearing on Exceptions. This appeal came on t	for hearing before the Personnel Appeals Board,		
10	WALTER T. HUBBARD, Chair; GERALD L. MORGEN, Vice Chair; and LEANA D. LAMB,			
11	Member, on Appellant's exceptions to the Director's determination dated March 19, 2001. The			
12	hearing was held in the Board Room at Spokane Falls Community College in Spokane,			
13	Washington, on September 27, 2001.			
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15	Appearances. Appellant James Jacobson was present and was represented by Desiree Desselle,			
16	Area Representative for the Washington Federation of State Employees. Stewart A. Johnston,			
17	Assistant Attorney General, represented Respondent Department of Ecology (ECY).			
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19	Background. Appellant requested a reallocation of his position by submitting a classification			
20	questionnaire (CQ) that he signed on January 6, 2000, to the ECY personnel office. Alan Jacobs,			
21	Human Resource Consultant, conducted a review of Appellant's position. By letter dated May 19,			
22	2000, Mr. Jacobs informed Appellant that his position was appropriately classified as an			
23	Environmental Specialist 3.			
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25	By letter dated June 9, 2000, Appellant appealed to the Director of the Department of Personnel			
26	The Director's designee, Paul Peterson, conducted an allocation review of Appellant's position or			

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January 23, 2001. By letter dated March 19, 2001, Mr. Peterson determined that Appellant's position was properly allocated.

state agencies and other governmental organizations.

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On April 18, 2001, Appellant filed timely exceptions to the Director's determination with the Personnel Appeals Board. Appellant's exceptions are the subject of this proceeding.

Appellant works in the Water Quality Section of ECY. He performs the duties of a staff environmentalist for agricultural related water quality projects in the Eastern Region. Appellant is the primary regional contact person and section specialist for agricultural related water quality issues and projects. Appellant's duties and responsibilities include evaluating and providing technical assistance for water quality improvement and protection issues, managing non-point grant and loan agreements, and acting as liaison with outside entities including the federal government,

Summary of Appellant's Argument. Appellant argues that the Director's designee placed too much weight on his prior CQ and contends that the CQ applicable to this appeal designates him as the section specialist with section-wide responsibility in the areas of irrigation and the dry land program. Appellant argues that the agency uses the terms "specialist" and "expert" interchangeably and contends that his CQ, which was written by management, provides written designation that he is the watershed agricultural expert in the region. Appellant asserts that the nature of his work and the projects which he is assigned are high priorities and critical to the department. In addition, Appellant asserts that he serves as the regional expert on various committees and boards. Appellant argues that he works on issues and critical projects that have regional and statewide significance, that he functions as the section specialist/expert, and that his position should be reallocated to Environmental Specialist 5 (ES5) classification.

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In the alternative, Appellant argues that his position should be reallocated to the Environmental Planner 3 (EP3) classification. Appellant contends that the EP3 classification encompasses the scope of duties he performs but does not require written designation as an expert.

Summary of Respondent's Argument. Respondent argues that the Director's determination is well reasoned and should be affirmed. Respondent further argues that there is no evidence the Director's designee relied upon Appellant's old CQ in deciding this appeal. Respondent contends that Appellant is asking the Board to exceed its authority and to rewrite the specification for the ES5 classification. Respondent asserts that Appellant performs important work but that he does not perform the higher-level work or have the written designation necessary to be allocated to the ES5 classification. Respondent further asserts that the terms specialist and expert, as used in the ES class specifications, are not interchangeable for purposes of allocation. Respondent contends that Appellant does not function as a section expert and his position is properly allocated to the ES3 classification.

In regard to the EP3 classification, Respondent asserts that the planning function does not constitute a majority of Appellant's duties. Respondent contends that planners create policy and review plans while specialists actually carry out the work. Therefore, Respondent argues that Appellant's position best fits within the specialist classification series, and specifically, the ES3 classification.

Relevant Classifications. Environmental Planner 3, class code 67420; Environmental Specialist 3, class code 62970; and Environmental Specialist 5, class code 62990.

Decision of the Board. The purpose of a position review is to determine which classification best describes the overall duties and responsibilities of a position. A position review is neither a measurement of the volume of work performed, nor an evaluation of the expertise with which that

work is performed. Also, a position review is not a comparison of work performed by employees in similar positions. A position review is a comparison of the duties and responsibilities of a particular position to the available classification specifications. This review results in a determination of the class which best describes the overall duties and responsibilities of the position. Liddle-Stamper v. Washington State University, PAB Case No. 3722-A2 (1994).

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The definition of the Environmental Specialist 3 classification describes positions that independently act as staff environmental specialists for an area or specific site and perform compliance and enforcement duties; develop, perform, coordinate, implement and evaluate scientific analyses, plan or serve office or field projects; gather and analyze information to develop recommendations and make decisions; and develop, review and oversee permit functions. Appellant's duties are described by this classification, however, his scope of regional expertise goes beyond the level encompassed by the ES3.

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The definition of the Environmental Specialist 5 classification requires that incumbents be designated in writing as a senior program experts in a program subject area, have responsibility for sensitive, complex activities critical to the agency and with regional, statewide or national interest. Consistent with our decisions in Griffith v. Dep't of Ecology, PAB Case No. ALLO-00-0016 (2000) and Stash v. Dep't of Ecology, PAB Case No. ALLO-00-0001 (1999), when a classification specification requires written designation, we must look for a document that confers such a designation upon the position in question. This written documentation can be a formal agency designation form, an approved CQ or other written documentation. In this case, we find no evidence to support Appellant's claim that the agency uses the terms specialist and expert interchangeably. Furthermore, we find no document that confers written designation as a program subject expert to Appellant's position. Therefore, allocation of Appellant's position to the ES5 classification is not appropriate.

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2	The definition for Environmental Planner 3 states: "[s]erves as an independent project manager			
3	responsible for guiding the development of environmental resource plans, programs, policies of			
4	regulations." Appellant functions as a project manager for the region's agricultural related water			
5	quality issues, he independently evaluates and coordinates activities and acts as the primary			
6	regional contact for issues in his area of responsibility. Appellant's position meets the definition of			
7	the EP3 classification.			
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9	The distinguishing characteristics for Environmental Planner 3 state:			
10	The associate planner level provides expertise and consultation to staff of various			
11	environmental programs; or provides planning or policy development assistance to staff from other state agencies, levels of government, or concerned organizations.			
12	start from outer state ageneres, to vers of government, or concerned organizations.			
13	Appellant's position provides assistance and guidance to other state agencies and levels of			
14	government; therefore, his position meets the distinguishing characteristics for the EP3			
15	classification.			
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17	Because Appellant lacks written designation as the regional expert for agricultural related water			
18	quality issues, the scope of duties and level of independence assigned to his position are best			
19	described by the EP3 classification. The determination of the Director should be reversed.			
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21	Conclusion. The appeal on exceptions by Appellant should be granted and his position should be			
22	reallocated to the EP3 classification. The determination of the Director, dated March 19, 2001.			
23	should be reversed.			
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26	ORDER			

1	NOW, THEREFORE, IT IS HEREBY ORDERED that the appeal on exceptions by Appellant i		
2	granted, the determination of the Director, dated March 19, 2001, is reversed, and Appellant's		
3	position is reallocated to the Environmental Planner 3 classification.		
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5	DATED this	day of	, 2001.
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7			WASHINGTON STATE LEASONNEL ATTEALS BOARD
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